

Cabinet

29 Gorffennaf 2024

STRATEGAETH GWASTRAFF SIR GAERFYRDDIN – CYNLLUN GWEITHREDU GLASBRINT

Y Pwrpas:

Mae'r adroddiad yn nodi'r camau gweithredu, yr ystyriaethau a'r penderfyniadau sydd eu hangen i bontio i ddull casglu glasbrint ailgylchu Llywodraeth Cymru.

Yr argymhellion / penderfyniadau allweddol sydd eu hangen:

- **Lleoliad gwasanaeth** – Cytuno i symud ymlaen â'r Depo Canolog (Adeilad Modiwlaidd Opsiwn 2).
- **Gweithio sifftiau gweithredol** - Ystyried newidiadau i fodel gweithio gweithredol.
- **Amllder casglu gwastraff gweddilliol** – Gweithredu casglu bob pedair wythnos; byddai hyn yn cynyddu ailgylchu ac yn lleihau gwastraff gweddilliol ymhellach.
- **Ffrydiau casglu deunydd ailgylchu** – Cyfluniad glasbrint llawn.
- **Cychwyn caffael cerbydau** – Cytuno i fwrw ymlaen â chaffael cerbydau ym mis Gorffennaf 2024 yn seiliedig ar y gofynion a nodir yn yr adroddiad.
- **Defnyddio Cerbydau Allyriadau Isel Iawn** - Gweithredu 9 Cerbyd Adfer Adnoddau ULEV (tua 25% o'r fflyd wastraff).
- **Amserlen gweithredu** – Mehefin 2026
- **Cynnal a Chadw'r Fflyd** - Parhau i ddatblygu datrysiad ar gyfer uned cynnal a chadw fflyd gorfforaethol i gael ei chydleoli neu ei lleoli'n ganolog.
- **Cyllid** – Cytuno ar gyfraniad ariannol y Cyngor i'r prosiect

Y rhesymau:

Er mwyn symud ail gam newidiadau'r gwasanaeth yn ei flaen, mae angen gwneud penderfyniadau critigol i lywio'r cyfeiriad i gyflawni'r dull casglu glasbrint yn Sir Gaerfyrddin a chyrraedd targed cyfradd ailgylchu statudol Llywodraeth Cymru a moderneiddio a datgarboneiddio ymhellach y Gwasanaeth Gwastraff.

Angen i'r Cabinet wneud penderfyniad
Angen i'r Cyngor wneud penderfyniad

OES
NAC OES

YR AELOD CABINET SY'N GYFRIFOL AM Y PORTFFOLIO:- Y Cyngorydd Edward Thomas

Y Gyfarwyddiaeth:
Yr Adran Lle a Seilwaith

Enw'r Pennaeth Gwasanaeth:
Daniel John

Awduron yr Adroddiad:

Geinor Lewis

Yana Thomas

Swydd:
Pennaeth Seilwaith
Amgylcheddol

Rheolwr Strategaeth a
Pholisi Gwastraff

Rheolwr Prosiect
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EXECUTIVE SUMMARY

Carmarthenshire Waste Strategy – Blueprint Implementation Strategy

The first phase of the County Council's Waste Strategy was introduced in January 2023 and, thanks to the efforts of Carmarthenshire residents, the county now recycles over 70% of its waste.

Local authorities are obligated to meet the Welsh Government's 70% recycling target for 2024/2025. County councils that fail to meet their statutory obligation can be fined £200 for each tonne or £164,000 per 1% below the statutory target.

The current recycling system has narrowly met the 70% target for 2023/2024. To achieve the anticipated 80% target by 2030, address contamination issues and provide a cost-effective service, the Council must implement the second phase of the Waste Strategy. This phase will introduce a new collection system to increase recycling rates, reduce waste, and align with Welsh Government objectives. Analysis shows that significant recyclables are still being discarded, emphasising the need for improved public education and expanded kerbside collection options.

To progress the second phase of the service change, there are critical decisions that need to be made to guide the direction of travel to achieve the blueprint collection methodology in Carmarthenshire:

- Service Infrastructure and location – Centralised Depot or Current Depots
- Vehicle procurement
- Utilisation of Ultra Low Emission Vehicles (based on cost & operational capabilities)
- Consideration of alternative operational working patterns
- Decision on residual waste collection frequency – (three weekly / four weekly).
- Decision on waste collection streams to be collected as part of the blueprint collection methodology.

The detailed report attached presents the rationale, considerations and suite of actions required to facilitate waste service change to align with other Welsh authorities and promotes Carmarthenshire's commitment to environmental responsibility.

Detailed Report Attached

Yes

IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report:

Signed: **DJohn**

Head of Environmental Infrastructure

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets	Bio-diversity & Climate Change
NONE	YES	YES	NONE	YES	YES	YES	YES

2. Legal

With HR staffing implications there may be a legal challenge to our proposals in addition to legal requirement for land purchase negotiations.

3. Finance

To assist with the authority's change to the Blueprint-compliant collection service, and the wider creation of the infrastructure associated with sustainability, the authority has successfully received funding from Welsh Government of up to £15,546,000. There is an additional capital requirement to be met by CCC circa. £4.9m best case. With revenue savings of £2.4m per year.

The Council is obligated to meet a 70% recycling target for 2024/2025, with fines imposed for non-compliance. If the Authority does not meet the statutory obligation, there will be fines as per WG policy of £200/ ton which may equate to £164,000 per 1% below the statutory target.

5. Risk Management Issues

The project has meticulously developed a comprehensive risk register, ensuring a robust framework for risk management to identify, assess, prioritise, and manage potential risks or uncertainties that could affect the successful completion of the project. As part of this at present there are five main risks.

In addition the WG grant funding has been predicated on a centralised depot development to operate the blueprint collections and with spend finalised by 2026. Delayed decision making or not operating from a centralised depot poses a risk:

- that the allocated £15million is lost and the blueprint collection methodology becomes unaffordable with CCC allocated Capital funding.

- roll out date of the service change is delayed, as to operate from our current depots, there would be a requirement to submit a new application to Welsh Government for funding. The application would need to follow the approval process, which in turn would delay the roll out date, and the outcome or allocated funding would be unknown until the application process is completed. Which in turn delays the progress of the waste service change, as to reduce the risk on the authority, infrastructure associated works and vehicle procurement would be unable to commence until the outcome and allocated funding is approved by Welsh Government.

6. Physical Assets

There will be a need to invest in physical infrastructure through either our current depots or new depots in addition to the purchase of a new fleet of recycling collection vehicles.

7. Staffing Implications

An employee's work location and working pattern forms part of their terms and conditions of employment. In order to make a change to an employee's terms and conditions there is a need to consult, with a view to reaching an agreement on making a change. There will be HR risks if agreement cannot be reached, and this will be set out in a full separate report which may be legally privileged.

Additional risk from 4 day working would be the potential impact on the wider council workforce and the desire to adopt such practices Authority wide. This can be mitigated through the specific business case developed for the Waste Operational service and the cost and carbon benefit it derives.

8. Biodiversity and Climate Change

The adoption of 9 ULEV vehicles will have a positive impact on our net zero carbon ambitions. Full Carbon Life Cycle Analysis of the new service design is currently being undertaken.

CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below:

Signed: **D John** Head of Environmental Infrastructure

1. Scrutiny Committee request for pre-determination	YES
If yes include the following information: -	
Scrutiny Committee	Place, Sustainability and Climate Change
Date the report was considered:-	31st July 2024
Scrutiny Committee Outcome/Recommendations:	

2. Local Member(s)

N/A

3. Community / Town Council

N/A

4. Relevant Partners

N/A

5. Staff Side Representatives and other Organisations

YES

Consultation and engagement with frontline staff and trade unions were crucial to the success of the first phase of the waste service change. Both trade unions and staff have been engaged as part of the development of this report. This has included:

- Meetings with trade unions to consult and engage regarding the second phase of the waste service change.
- A newsletter was issued to the crew outlining the outcomes of the first phase of the service change and provided information regarding the second phase.
- Conducted a survey with the frontline waste crew across the four depots in January 2024, to gather feedback on the proposed blueprint service change.
- Shared survey feedback with the trade unions and arranged meetings at each depot for the unions to meet with the crew in February 2024.
- Held one-on-one meetings with all frontline waste crew members in April 2024 to understand their personal circumstances if a centralised depot was approved.
- Conducted crew feedback sessions, where representatives from the Trade Unions were invited at each depot in June 2024. These sessions provided the crew with:
 - insights into the findings from the one-on-one meetings
 - feedback on the information gained from the January surveys.
 - informed the crew of this report's contents, and outlined the items we were asking the Cabinet to approve.
- Once the report's decision has been agreed upon, the trade unions and frontline crew will be part of the project's governance structure as we move forward with the project, with driver and loader representation from each depot.



- Arrangements will be made for crew representatives to visit neighbouring authorities, that are already implementing the blueprint collection methodology to experience the collection method firsthand and speak with the crews who are already collecting in this way.

A robust programme of staff and trade union engagement is planned and contained within the governance structure of the project and is key in successfully rolling out the second phase.

**CABINET MEMBER PORTFOLIO
HOLDER(S) AWARE/CONSULTED**

YES

**Section 100D Local Government Act, 1972 – Access to Information
List of Background Papers used in the preparation of this report:
THERE ARE NONE**

Title of Document	File Ref No.	Locations that the papers are available for public inspection
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