

**BWRDD GWEITHREDOL**  
**DYDDIAD: 29 GORFFENAF 2019**

**PWNC:**

Cyfyngiad ar Wastraff Gweddilliol o Ymyl y Ffordd

**Y Pwrpas:**

Diben yr adroddiad hwn yw cyflwyno ffordd ymlaen i wella perfformiad ailgylchu Sir Gaerfyrddin drwy bolisi o gyfyngu ar wastraff gweddilliol o gasgliadau ymyl y ffordd.

**Yr argymhellion / penderfyniadau allweddol sydd eu hangen:**

- Mabwysiadu a chymeradwyo'r Polisi Gweddilliol Cyfyngedig
  - Cyfyngiad o 3 sach gweddilliol/bag du wrth ymyl y ffordd
  - Trafod a didoli sachau gweddilliol/bagiau du mewn Canolfannau Ailgylchu Gwastraff y Cartref
- Adolygu'r polisi mewn 12 mis

**Y Rhesymau:**

Bydd gweithredu'r polisiau arfaethedig yn annog preswylwyr i ddefnyddio'r dulliau gwaredu/ailgylchu cywir ar gyfer eu ffrydiau gwastraff amrywiol a fydd yn dargyfeirio deunyddiau ailgylchadwy megis bwyd, plastig, metel a phapur o'r ffordd gwastraff gweddilliol (bag du) i mewn i'n cynlluniau ailgylchu.

Bydd y cynnydd o ran cyfranogiad ailgylchu yn darparu manteision economaidd ac amgylcheddol i'r Awdurdod ac yn osgoi'r posibilrwydd o ddirwyon costus drwy sicrhau bod ein targed ailgylchu statudol o 64% a bennwyd gan Lywodraeth Cymru yn cael ei fodloni.

Angen ymgynghori â'r pwyllgor craffu perthnasol: Ddim yn berthnasol

Angen i'r Bwrdd Gweithredol wneud penderfyniad OES

Angen i'r Cyngor wneud penderfyniad NAC OES

**YR AELOD O'R BWRDD GWEITHREDOL SY'N GYFRIFOL AM Y PORTFFOLIO:-**

Y Cyngorydd Hazel Evans (Deiliad Portffolio yr Amgylchedd)

**Y Gyfarwyddiaeth**

Yr Amgylchedd

**Enw Pennaeth y**

**Gwasanaeth:**

Ainsley Williams

**Awdur yr Adroddiad:**

Daniel John

**Swydd:**

Pennaeth y  
Gwasanaethau  
Amgylcheddol a  
Gwastraff

Rheolwr y  
Gwasanaethau  
Amgylcheddol

**Rhifau Ffôn/ Cyfeiriadau E-bost:**

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**EXECUTIVE SUMMARY**  
**Executive Board**  
**DATE: 29<sup>th</sup> July 2019**

**Kerbside Residual Waste Restriction Policy**

1. Carmarthenshire County Council provides waste services to approximately 89,000 households and offers a fortnightly residual black bag waste collection with a limit of four bags per household, a fortnightly co-mingled kerbside recycling service and a weekly food collection. Kerbside bulky and garden waste are also offered as separate chargeable services.
2. In 2017-18 Carmarthenshire County Council was exceeding the Welsh Government recycling target of 64%, with an overall recycling rate of 66%. However, our performance this year has dropped to just under 59%, meaning we have narrowly met the 2017-18 statutory target of 58%.
3. At present there is a significant risk of not meeting the statutory recycling target of 64% in this financial year (2019/20) and therefore being potentially exposed to significant financial penalties from Welsh Government.
4. In the absence of any other developments, in-year changes to the way the service operates will be required to meet the targets of 64% in 2019-20 and 70% by 2024-25, with officials from Welsh Government already proposing the introduction of more challenging targets beyond this timescale.
5. The Council have already implemented additional policies and controls at HWRC sites in March of this year to increase recycling performance, with residual waste sorting to commence on sites in October this year. However, due to the ambitious Welsh Government target of 64% which needs to be met this year, additional measures must be considered to increase our recycling performance to avoid a potential fine of £164,000 for every 1% failure of the target.
6. It is the duty of Carmarthenshire County Council to arrange for the collection and disposal of household waste as stated in Section 45 and 48 of the Environmental Protection Act 1990 (EPA). The EPA (46(1)) permits Councils to require householders to place waste for collection in receptacles of a kind and number specified. At present Carmarthenshire County Council stipulates that no household is permitted to place more than 4 black bags out for collection in any given collection period (two weeks). In order to meet statutory targets a review of this policy is required to ensure an uplift in our recycling performance.
7. To support Carmarthenshire with our current service review programme WRAP Cymru have been engaged through the Welsh Government sponsored Collaborative Change Programme (CCP). The CCP programme for Wales offers strategic and technical support to aid local authorities develop and deliver detailed reviews and plans to achieve the outcomes of the Welsh Government's Waste Strategy - Towards Zero Waste. WRAP Cymru have provided specific support on behalf of the Welsh Government for our review into residual waste restrictions and wider collection methodology in future.
8. Without implementing in- year changes and not adopting tighter restriction to the black bag system, it will be extremely challenging to achieve the statutory recycling target of 64% in 2019/20. With the potential of WG to levy fines of £164,000 for every 1% we miss this target there is a major risk of increased costs and reputational damage to Carmarthenshire in failing this target.

9. For cost comparison purposes for every 1% failure of the target the fine is the equivalent of 3.5 teachers or 6.6 domiciliary care workers. If as a Council we were not to improve on the 2018/19 recycling performance of 59% it could result in a fine of £820k. This is the equivalent of 17 teachers or 33 domiciliary care workers.
10. It is therefore proposed that a reduction is implemented to the black bag household limit with the approval of a detailed residual restriction policy to take effect in October 2019 (Attached in appendix). This policy proposes a reduction in the limit from 4 to 3 sacks per fortnight per household with current exemptions to the policy still accepted (e.g. large families). It is further proposed that we review this limit again in 12 months with a view to further reducing the limit on black bags if the recycling target is not being met. In addition to this, we will be reviewing the nappy and absorbent hygiene product collection service over the next 12 months to support households with any potential further restrictions in October 2020.
11. Whilst controls on commercial use and non-resident use implemented in April 2019 has resulted in a reduction to overall waste through the HWRC network further action to address the amount of residual waste onsite is necessary to increase our overall recycling performance.
12. It is proposed that designated sorting areas within each of the HWRCs are provided. Residents will be supported through education on correct material segregation from within the mixed residual bag waste presented, into the appropriate receptacles for recyclable materials and will be provided with the necessary receptacles if they do not currently have them at home.
13. A summary of predicted performance based on current year interventions to meet target of 64% are set out as follows:
  - 2018/19 baseline recycling result = 58.9%

Proposed new intervention measures and predicted effects on recycling:

  - HWRC Controls – Black bag sorting = 3.1% (62% cumulative recycling figure).
  - New residual waste treatment contract = 1.1% (63.1% cumulative recycling figure).
  - Food Uplift only (use of liners) - 1.29% (64.39% cumulative recycling figure).
  - Black bag Restriction including food uplift figure above = 3.3% (cumulative = 66.4%).
14. In order to deliver resident awareness, recycling participation and reduce any objections to the policy changes, a full communication strategy will be developed and delivered alongside the corporate marketing team.

**Summary of Recommendations for approval:**

The following policy recommendations for approval are:

- Approve the Carmarthenshire County Council Restricted Residual Policy – to include
  - Kerbside black bag restriction 4 bags to 3 per fortnight
  - Implement HWRC controls for residual bags - engagement and sorting
- Review restricted residual policy in 12 months based on performance.

**DETAILED REPORT ATTACHED?**

**YES**

## IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: Ruth Mullen Director of Environment

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
<b>NONE</b>	<b>NONE</b>	<b>YES</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>

### Finance

All recommendations are within current budgets and will potentially, dependent on the possible additional operational costs, produce efficiencies as well as avoiding WG penalty fines if recycling targets are met.

RhJ 15.06.19

## CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below

Signed: Ainsley Williams Head of Waste and Environmental Services

1. Scrutiny Committee
2. Local Member(s)
3. Community / Town Council
4. Relevant Partners
5. Staff Side Representatives and other Organisations

**Section 100D Local Government Act, 1972 – Access to Information  
List of Background Papers used in the preparation of this report:**

THERE ARE NONE

Title of Document	File Ref No.	Locations that the papers are available for public inspection