

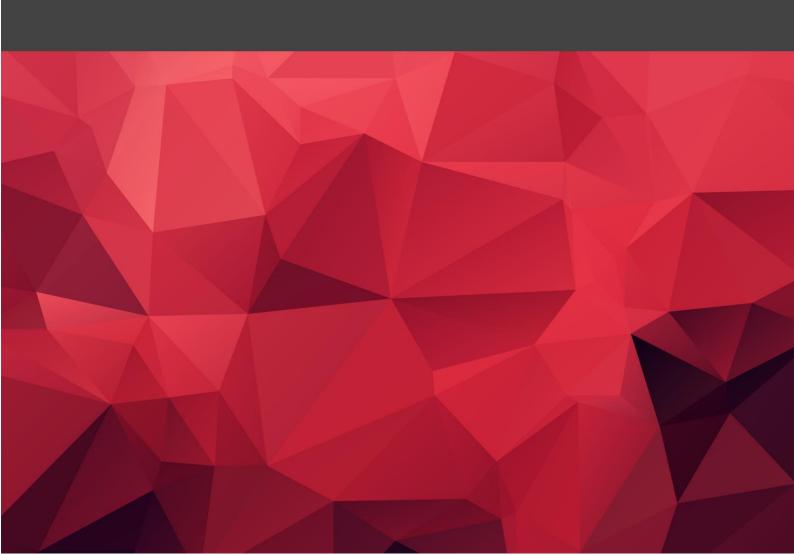
## Archwilydd Cyffredinol Cymru Auditor General for Wales

# 2019 Audit Plan – Education through Regional Working (ERW) Joint Committee

Audit year: 2018-2019

Date issued: April 2019

Document reference: 1161A2019-20



This document has been prepared as part of work performed in accordance with statutory functions.

Further information on this is provided in Appendix 1.

No responsibility is taken by the Auditor General, the staff of the Wales Audit Office or, where applicable, the auditor acting on behalf of the Auditor General, in relation to any member, director, officer or other employee in their individual capacity, or to any third party.

In the event of receiving a request for information to which this document may be relevant, attention is drawn to the Code of Practice issued under section 45 of the Freedom of Information Act 2000. The section 45 Code sets out the practice in the handling of requests that is expected of public authorities, including consultation with relevant third parties. In relation to this document, the Auditor General for Wales, the Wales Audit Office and, where applicable, the auditor acting on behalf of the Auditor General are relevant third parties. Any enquiries regarding disclosure or re-use of this document should be sent to the Wales Audit Office at <a href="infoofficer@audit.wales">infoofficer@audit.wales</a>.

We welcome correspondence and telephone calls in Welsh and English. Corresponding in Welsh will not lead to delay. Rydym yn croesawu gohebiaeth a galwadau ffôn yn Gymraeg a Saesneg. Ni fydd gohebu yn Gymraeg yn arwain at oedi.

## Contents

## 2019 Audit Plan

Summary	4
Audit of accounts	4
Fee, audit team and timetable	8
Future developments to my audit work	9
Appendices	
Appendix 1 – respective responsibilities	10
Appendix 2 – other future developments	12

## 2019 Audit Plan

## Summary

- As your external auditor, my objective is to carry out an audit which discharges my statutory duties as Auditor General and fulfils my obligations under the Public Audit (Wales) Act 2004, the Local Government (Wales) Measure 2009 (the Measure), Wellbeing of Future Generations (Wales) Act 2015, the Local Government Act 1999, and the Code of Audit Practice, namely to:
  - examine and certify whether your financial statements are 'true and fair';
  - assess whether you have made proper arrangements for securing economy, efficiency and effectiveness in the use of resources;
  - audit and assess whether you have discharged the duties and met requirements of the Measure; and
  - undertake studies to enable me to make recommendations for improving economy, efficiency and effectiveness or for improving financial or other management arrangements.
- The purpose of this plan is to set out my proposed work, when it will be undertaken, how much it will cost and who will undertake it.
- 3 There have been no limitations imposed on me in planning the scope of this audit.
- 4 My responsibilities, along with those of management and those charged with governance, are set out in Appendix 1.

## Audit of accounts

- It is my responsibility to issue a certificate and report on the financial statements which includes an opinion on their 'truth and fairness'. This provides assurance that the accounts:
  - are free from material misstatement, whether caused by fraud or error;
  - comply with statutory and other applicable requirements; and
  - comply with all relevant requirements for accounting presentation and disclosure.
- I also consider whether or not the Education through Regional Working Joint Committee has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources and report by exception if the Annual Governance Statement does not comply with requirements.
- 7 Appendix 1 sets out my responsibilities in full.
- The audit work I undertake to fulfil my responsibilities responds to my assessment of risks. This understanding allows me to develop an audit approach which focuses on addressing specific risks whilst providing assurance for the financial statements as a whole. My audit approach consists of three phases as set out in Exhibit 1.

#### Exhibit 1: my audit approach

#### Planning:

Enquiry,
observation and
inspection to
understand the
entity and its
internal controls in
order to identify
and assess risks

## **Execution:**

Testing of controls, transactions, balances and disclosures in response to those risks



## Concluding and reporting:

Evaluation of evidence obtained to conclude and report appropriately

9 The risks of material misstatement which I consider to be significant and which therefore require special audit consideration, are set out in Exhibit 2 along with the work I intend to undertake to address them. Also, included are other key areas of audit attention my team will be focusing on.

#### Exhibit 2: financial audit risks

This table summarises the key financial audit risks identified at the planning stage of the audit.

#### Financial audit risk

#### Proposed audit response

## Significant risks

#### Management override

The risk of management override of controls is present in all entities. Due to the unpredictable way in which such override could occur, it is viewed as a significant risk [ISA 240.31-33].

## My audit team will:

- test the appropriateness of journal entries and other adjustments made in preparing the financial statements;
- review accounting estimates for biases; and
- evaluate the rationale for any significant transactions outside the normal course of business.

#### Other risks

## Related-parties' disclosure

We identified that up-to-date declarations of interest were not available for all members of the Joint Committee and Executive Board at the time of audit in 17/18. These were due to be collated in Autumn 2017. We made recommendations to improve the arrangements.

My audit team will review related-parties' disclosures and check that up to date declarations of interest are available for all members of the Joint Committee and Executive Board and that the disclosure in the financial statements is complete and accurate.

Financial audit risk	Proposed audit response
Senior Officer Remuneration There has been a change in senior personnel at the joint committee in 2018-19.	My audit team will review senior officer disclosures to ensure that the disclosure within the financial statements is accurate and complete.
Timely completion of the Annual Governance Statement (AGS) In 2017-18, the AGS was not fully completed on receipt of the draft financial statements. The AGS should be completed alongside the draft financial statements in accordance with the timescales.	My audit team will review the AGS to ensure it accords with the requirements and is consistent with our knowledge. On the basis that the joint committee scheduled to approve the accounts is scheduled for mid-July, it is essential that the AGS is produced alongside the draft financial statements.
New accounting standards  IFRS 9 financial instruments applies from 1 April 2018 and brings in a new principles- based approach for the classification and measurement of financial assets. It also introduces a new impairment methodology for financial assets based on expected losses rather than incurred losses. This will result in earlier recognition of expected credit losses and will impact on how the bad debt provision is calculated.  IFRS 15 revenue from contracts with customers introduces a principles-based five-step model for recognising revenue arising from contracts with customers. It is based on a core principle requiring revenue recognition to depict the transfer of promised goods or services to the customer in an amount that reflects the consideration a body expects to be entitled to, in exchange for those goods or services. It will also require more extensive disclosures than are currently required.	My audit team will assess the likely impacts of the new IFRSs and undertake work to respond to any identified risks of material misstatement.
Non-compliance with grant terms and conditions  Welsh Government (WG) has stated in the Offer letter for the Regional Consortia School Improvement Grant (RCSIG) that WG require confirmation that payment has been made by all six Local Authorities as part of their contribution. At the time of this Audit Plan, one of the Local Authorities have not paid their 18/19 contribution to ERW.	My audit team will substantively test the RCSIG grant to confirm whether ERW have received their 18/19 grant in full.

- I do not seek to obtain absolute assurance on the truth and fairness of the financial statements and related notes but adopt a concept of materiality. My aim is to identify material misstatements, that is, those that might result in a reader of the accounts being misled. When setting materiality for account balances and transactions, we take into consideration both quantitative and qualitative aspects such as legal and regulatory requirements and political sensitivity. For the purposes of our audit planning, we have identified related party transactions and senior officer remuneration as sensitive areas of disclosure. The levels at which I judge such misstatements to be material will be reported to the Joint Committee prior to completion of the audit.
- 11 For reporting purposes, I will treat any misstatements below a 'trivial' level (the lower of 5% of materiality or £100,000) as not requiring consideration by those charged with governance and therefore I will not report them.
- My fees and planned timescales for completion of the audit are based on the following assumptions:
  - information provided to support the financial statements is timely, to the quality expected and has been subject to quality assurance review, particularly as ERW intends to present draft statements by 24 May 2019, a month ahead of the current statutory deadline;
  - appropriate accommodation and facilities are provided to enable my audit team to deliver the audit in an efficient manner;
  - all appropriate officials will be available during the audit;
  - you have all the necessary controls and checks in place to enable the Responsible Financial Officer to provide all the assurances that I require in the Letter of Representation addressed to me; and
  - Internal Audit's planned programme of work is complete and management has responded to issues that may have affected the financial statements.
- In addition to the audit of the accounts, I have statutory responsibilities to receive questions and objections to the accounts from local electors. These responsibilities are set out in the Public Audit (Wales) Act 2004:
  - Section 30 Inspection of documents and questions at audit; and
  - Section 31 Right to make objections at audit.
- Audit fees will be chargeable for work undertaken in dealing with electors' questions and objections. Because audit work will depend upon the number and nature of any questions and objections, it is not possible to estimate an audit fee for this work.
- 15 If I do receive questions or objections, I will discuss potential audit fees at the time.

## Fee, audit team and timetable

## Fee

- 16 Your estimated fee for 2019 is £13,000. This is consistent with your 2018 audit fee.
- 17 Planning will be ongoing, and changes to my programme of audit work and therefore my fee, may be required if any key new risks emerge. I shall make no changes without first discussing them with Education through Regional Working (ERW) Joint Committee.
- 18 Further information on my fee scales and fee setting can be found on our website.

## Audit team

19 The main members of my team, together with their contact details, are summarised in Exhibit 3.

#### Exhibit 3: my audit team

Name	Role	Contact number	E-mail address
Anthony Veale	Engagement Director  – Financial Audit	07896 271873	Anthony.veale@audit.wales
Jeremy Saunders	Financial Audit Manager	02920 829329	jeremy.saunders@audit.wales
Julie Owens	Financial Audit Team Leader	07581 499092	julie.owens@audit.wales
Jonathan Mather	Financial Audit Team Member	02920 320691	jonathan.mather@audit.wales

I can confirm that my team members are all independent of Education through Regional Working (ERW) Joint Committee and your officers. In addition, I am not aware of any potential conflicts of interest that I need to bring to your attention.

## **Timetable**

I will provide reports, or other outputs as agreed, to Education through Regional Working (ERW) Joint Committee covering the areas of work identified in this document. My key milestones are set out in Exhibit 4.

## Exhibit 4: timetable

Planned output	Work undertaken	Report finalised
2019 Audit Plan	March 2019	March 2019
Financial accounts work:		
Audit of Financial Statements     Report	March to July 2019	July 2019
Opinion on Financial Statements	March to July 2019	July 2019
Financial Accounts Memorandum	March to July 2019	September 2019
2020 Audit Plan	October to December 2019	March 2020

<sup>\*</sup> Estimated dates. Reporting subject to timely clearance of draft findings with ERW.

## Future developments to my audit work

Details of other future developments including forthcoming changes to key International Financial Reporting Standards, the Wales Audit Office's Good Practice Exchange (GPX) seminars and my planned work on the readiness of the Welsh public sector for Brexit, are set out in Appendix 2.

## Appendix 1

## Respective responsibilities

#### Audit of accounts

As amended by the Public Audit (Wales) Act 2013, the Public Audit (Wales) Act 2004 sets out my powers and duties to undertake your financial audit. It is my responsibility to issue a certificate and report on the financial statements which includes an opinion on:

- their 'truth and fairness', providing assurance that they:
  - are free from material misstatement, whether caused by fraud or error;
  - comply with the statutory and other applicable requirements; and
  - comply with all relevant requirements for accounting presentation and disclosure.
- the consistency of information in the Annual Report with the financial statements.

I must also state by exception if the Annual Governance Statement does not comply with requirements, if proper accounting records have not been kept, if disclosures required for remuneration and other transactions have not been made or if I have not received all the information and explanations I require.

The Public Audit (Wales) Act 2004 requires me to assess whether Education through Regional Working (ERW) Joint Committee has made proper arrangements for securing economy, efficiency and effectiveness in the use of resources. To achieve this, I consider:

- the results of the audit work undertaken on the financial statements;
- Education through Regional Working (ERW) Joint Committee's system of internal control, as reported in the Annual Governance Statement and my report thereon;
- the results of other work carried out including work carried out under the Local Government (Wales) Measure 2009 (the Measure), certification of claims and returns, and data-matching exercises;
- the results of the work of other external review bodies where relevant to my responsibilities; and
- any other work that addresses matters not covered by the above, and which I consider necessary to discharge my responsibilities.

The Public Audit (Wales) Act 2004 sets out the rights of the public and electors to inspect Education through Regional Working (ERW) Joint Committee's financial statements and related documents, to ask me, as the Appointed Auditor questions about the accounts and, where appropriate, to challenge items in the accounts. I must also consider whether in the public interest, I should make a report on any matter which comes to my notice in the course of the audit.

My audit work does not relieve management and those charged with governance of their responsibilities which include:

- the preparation of the financial statements and Annual Report in accordance with applicable accounting standards and guidance;
- the keeping of proper accounting records;
- ensuring the regularity of financial transactions; and
- securing value for money in the use of resources.

#### Management agrees to provide me with:

- access to all information of which management is aware that is relevant to the preparation of the financial statements such as records, documentation and other matters;
- additional information that I may request from management for the purpose of the audit; and
- unrestricted access to persons within Education through Regional Working (ERW)
   Joint Committee from whom I determine it necessary to obtain audit evidence.

Management will need to provide me with written representations to confirm:

- that it has fulfilled its responsibilities for the preparation of the financial statements;
- that all transactions have been recorded and are reflected in the financial statements;
- the completeness of the information provided to me for the purposes of the audit;
   and
- to support other audit evidence relevant to the financial statements or specific assertions in the financial statements if I deem it necessary or if required by ISAs.

## Appendix 2

## Other future developments

## A. Forthcoming key IFRS changes

Exhibit 5: changes to IFRS standards

This table details the key future changes to International Financial Reporting Standards

Standard	Effective date	Further details
IFRS 16 leases	Expected in 2020-21	IFRS 16 will replace the current leases standard IAS 17. The key change is that it largely removes the distinction between operating and finance leases for lessees by introducing a single lessee accounting model that requires a lessee to recognise assets and liabilities for all leases with a term of more than 12 months, unless the underlying asset is of low value. It will lead to all leases being recognised on balance sheet as an asset based on a right of use principle with a corresponding liability for future rentals. This is a significant change in lessee accounting.

## B. Good Practice Exchange

The Wales Audit Office's GPX helps public services improve by sharing knowledge and practices that work. Events are held where knowledge can be exchanged face to face and resources shared online. The main areas of work are regarding financial management, public-sector staff and governance.

<u>Further information, including details of forthcoming GPX events and outputs from past</u> seminars.

## C. Brexit: preparations for the United Kingdom's departure from membership of the European Union

In accordance with Article 50 of the Treaty of Rome, on 29 March 2019 the United Kingdom will cease to be a member of the European Union. Negotiations are continuing, and it currently remains unclear whether agreement will be reached on a transition period to 31 December 2020, or whether a 'no deal' immediate exit will take place in March.

The Auditor General has commenced a programme of work looking at the arrangements that the devolved public sector in Wales, including all NHS bodies, is putting in place to prepare for, and respond to, Britain's exit from the European Union. This will take the form of a high-level overview to establish what is being put in place across the Welsh

public sector, and what the key issues are from the perspectives of different parts of the Welsh public service.

The Auditor General intends to carry out this initial work in two tranches. In autumn 2018, he issued a call for evidence to compile a baseline summary of arrangements being put in place. On 19 February, the Auditor General issued a report<sup>1</sup> on preparations in Wales for a 'no-deal' Brexit. This will be followed up by further audit fieldwork during the rest of 2019.

<sup>&</sup>lt;sup>1</sup> http://www.audit.wales/publication/preparations-wales-no-deal-brexit

Wales Audit Office 24 Cathedral Road Cardiff CF11 9LJ

Tel: 029 2032 0500 Fax: 029 2032 0600

Textphone: 029 2032 0660

E-mail: <a href="mailto:info@audit.wales">info@audit.wales</a>
Website: <a href="mailto:www.audit.wales">www.audit.wales</a>

Swyddfa Archwilio Cymru 24 Heol y Gadeirlan Caerdydd CF11 9LJ

Ffôn: 029 2032 0500 Ffacs: 029 2032 0600 Ffôn testun: 029 2032 0660

E-bost: <a href="mailto:post@archwilio.cymru">post@archwilio.cymru</a>
Gwefan: <a href="mailto:www.archwilio.cymru">www.archwilio.cymru</a>